



City of Franklin

Mailing Address:
109 3rd Ave S
Franklin, TN 37064
(615) 791-3217

Meeting Agenda

Pension Committee

Thursday, August 13, 2026

3:00 PM

Eastern Flank Event Facility

CALL TO ORDER

SETTING OF THE AGENDA

CITIZEN COMMENTS (Open for citizens to be heard on any issue or concern, including those related to items on the agenda. Please submit a Speaker Card at the beginning of the meeting if you would like to address the Board/Commission. If you would like to speak on an agenda item, the Chair will hold your comment until the public comment period associated with the item. As provided by law, Boards/Commissions shall make no decisions or consideration of action of citizen comments for items not on the agenda, except to refer the matter to the City Administrator/Staff for administrative consideration, or to a schedule the matter for consideration at a later date. Those addressing the Board/Commission are requested to come to the microphone and identify themselves by name and address for the official record. The Chair may restrict the period for public comment, including the length of the public comment period, the number of individuals who can speak and the length of time each individual may speak. When time allows, the standard individual public comment time is two minutes.)

Comments on agenda items may be made in person or by emailing recorder@franklinton.gov before noon on the day of the meeting. Comments will be submitted for the record.

NEW BUSINESS

1. Consideration Of Chair And Vice Chair, Effective 2026
2. Report From The Human Resources Department

Sponsors: Sara Sylvis

3. Report From The Tennessee Consolidated Retirement System ("TCRS") As Investment Administrator For The City's Closed Defined Benefit Pension Plan

Sponsors: Daniel Crews, Brenden Fraine

4. Report From Dahab Associates For Performance Review Of The Closed Defined Pension Plan Investments Including Alternative Assets

Sponsors: Kevin Condy

5. Report From USI As The Actuary

Sponsors: Kevin Sullivan

OTHER BUSINESS

ADJOURN

Anyone needing accommodations due to disabilities please contact the ADA Coordinator at 615-791-3277 at least 24 hours prior to the meeting.



File #: 26-0946

DATE: 8/13/2026
TO: Pension Committee
FROM: Sara Sylvis, Benefits Manager

SUBJECT:

Report From The Human Resources Department

PURPOSE:

The purpose of this memorandum is to provide information to the Pension Committee concerning administration of the City's Employee Retirement Program by the Human Resources Department.

BACKGROUND/STAFF COMMENTS:

The City's full time employees hired on or before December 31, 2016, are members of the Closed Single Employer Retirement Plan. Full time employees hired on or after January 1, 2017, are members of the State of Tennessee Consolidated Retirement System Defined Benefit Legacy Plan. This presentation is an overview of the number of current employees in both plans as well as the recent history of retirements in the City.

FINANCIAL IMPACT:

The employer contributions to both retirement plans are appropriated in the FY 2027 annual budget.

RECOMMENDATION:

For informational purposes.



File #: 26-0947

DATE: 8/13/2026
TO: Pension Committee
FROM: Daniel Crews
Brenden Fraine

SUBJECT:

Report From The Tennessee Consolidated Retirement System ("TCRS") As Investment Administrator For The City's Closed Defined Benefit Pension Plan

PURPOSE:

The purpose of this memorandum is to provide information to the Pension Committee concerning investment activities of the City's closed defined benefit pension plan, which are administered by the Tennessee Consolidated Retirement System.

BACKGROUND/STAFF COMMENTS:

TCRS has served as investment administrator for the City's closed pension plan since January 2017. As of May 31, 2026, the City's closed pension assets under management was \$202,721,762.

FINANCIAL IMPACT:

The City's closed pension plan is funded with employer contributions, investment earnings and a contribution from salary from employees hired between 2010-2016.

RECOMMENDATION:

For informational purposes.



STATE OF TENNESSEE

Treasury Department

City of Franklin

August 13, 2026

Intros



Daniel Crews, CFA, CAIA
Deputy Chief Investment Officer

Daniel Crews is the Deputy Chief Investment Officer for the Tennessee Consolidated Retirement System. He is a senior investment professional with a 27-year track record of stewarding capital for the State of Tennessee Treasury Department.

Crews previously served as the Director of Private Equity. Prior to running the private equity program, Crews served as a Senior Portfolio Manager in its public equities group and as an account manager for the Tennessee Local Government Investment Pool.

He holds both the Chartered Financial Analyst (CFA) and the Chartered Alternative Investment Analyst (CAIA) designations and earned a BBA and an MA in finance from Middle Tennessee State University, where he subsequently taught as an adjunct professor.



Brenden Fraine
Investment Analyst

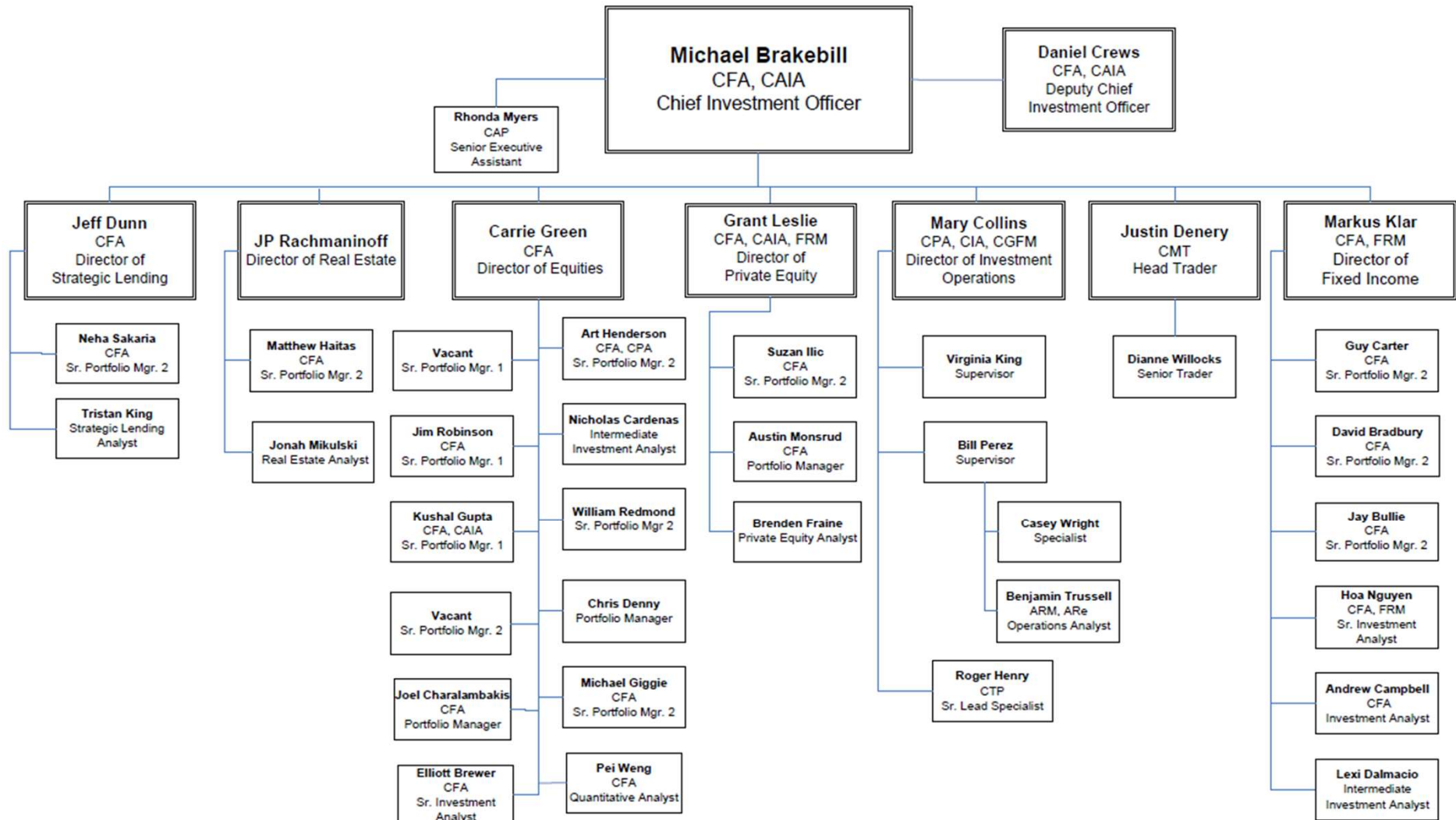
Brenden Fraine joined the Tennessee Consolidated Retirement System in December 2022 as a member on the private equity team. He helps oversee investments across buyout, growth equity, venture capital, and natural resources strategies.

Mr. Fraine is a CFA Level II candidate and holds a B.S. in Finance from Tennessee Tech University.

TN Treasury Investments



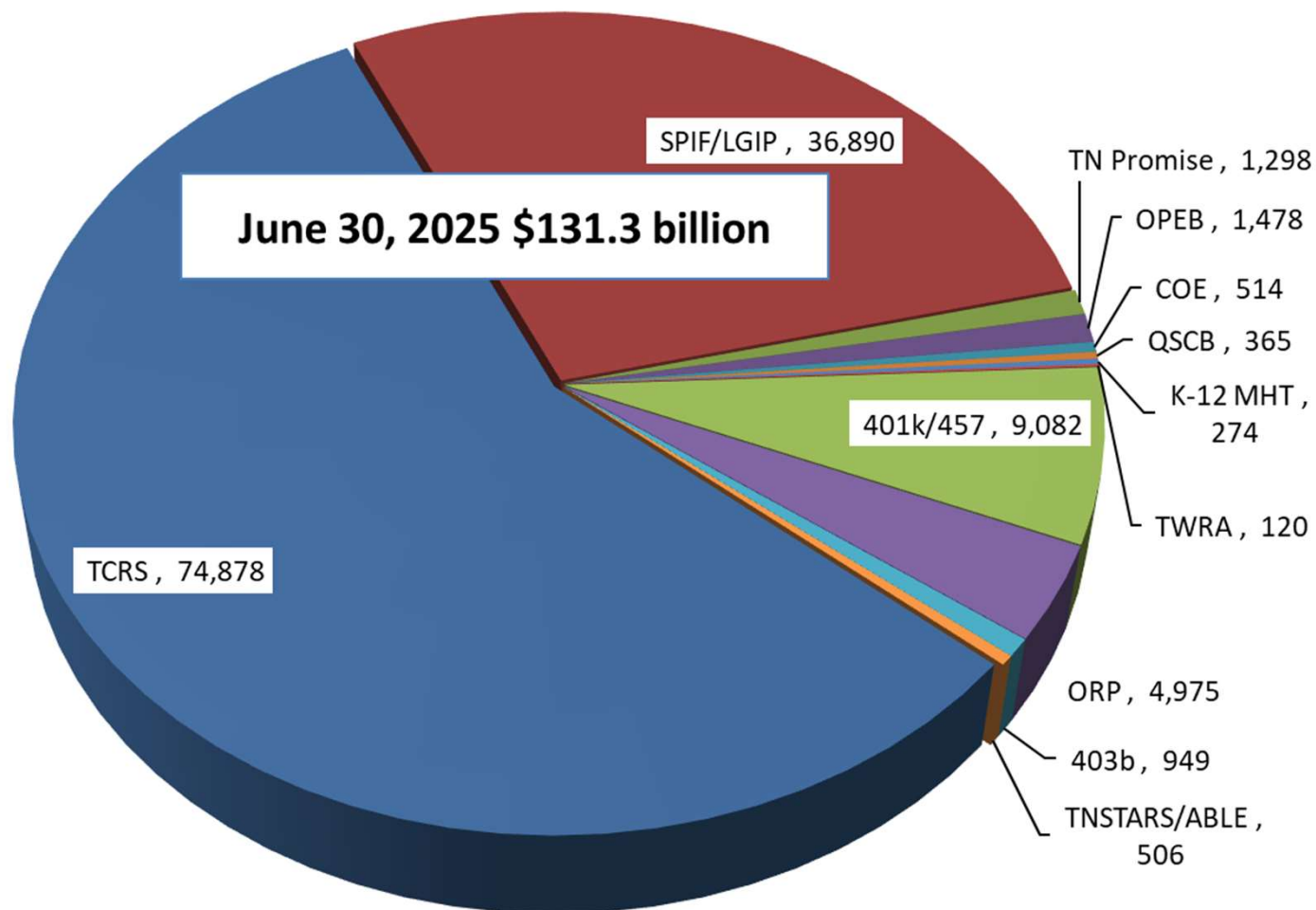
TCRS INVESTMENT DIVISION ORGANIZATIONAL CHART



TN Treasury Investments



Tennessee Treasury Managed Programs



\$ millions

City of Franklin Pension Investment Transition



November 18, 2016:

TCRS is approved to be the third-party administrator of the City of Franklin defined benefit plan to be effective January 1, 2017

Summer 2018:

TCRS staff begins alternative asset transition

December 14, 2018:

City of Franklin Management Agreement is executed

2019-Present:

Staff conducts review of City of Franklin alternatives

December 20, 2016

City of Franklin buys TRGT shares

December 11, 2018:

City of Franklin Board of Mayor and Alderman approve TCRS for the provision of investment management services for the City's Closed Defined Benefit Pension Plan

January 1, 2019:

City of Franklin alternatives are transferred to the management oversight of TCRS

City of Franklin – Treasury Managed Account



City of Franklin- Tennessee Retire Group Trust						
Account	Beginning Shares	Beginning NAV	Beginning Market Value	Ending Shares	Ending NAV	Ending Market Value
City of Franklin's Alternative Assets Account (TNKM)			\$ 3,214,239.09			\$ 3,217,791.75
City of Franklin's Participant in TRGT Account (TNMF)	8,088,556.92	24.148127	\$ 198,537,738.87	8,049,693.04	24.784047	\$ 199,503,970.59
Total	8,088,556.92	24.148127	\$ 198,537,738.87	8,049,693.04	24.784047	\$ 202,721,762.34
*Statement Date as of 5/31/2026				*Summary: 5/01/2026 to 5/31/2026		

City of Franklin – Alternative Assets



Funds in September 2018:

City of Franklin - Alternative Investments Fund Summaries

Fund	Timberland Funds			PE Secondary Funds	
	BTG (RMK) Pactual Select Timberland Investment Fund II, LLC	RMS Growth III, L.P.	FIA Timber Growth and Value Partners, L.P.	Landmark Equity Partners XIV, L.P.	Hamilton Lane Secondary Fund III, L.P.
Vintage Year	2007	2011	2015	2008	2012
Investment Period	Complete	Complete	Complete	Complete	Complete
Commitment	\$1.8 million	\$1.4 million	\$1.5 million	\$1 million	\$4 million
Remaining Commitment	\$0	\$202,000	\$347,000	\$38,000	\$1.7 million
NAV	\$1.3 million	\$1.3 million	\$1.2 million	\$325,000	\$2.1 million
Total Fund Size	\$162.8 million	\$180.3 million	\$300 million	\$2 billion	\$848 million
Cumulative Net IRR	0.15%	3.18%	5.03%	10.2%	15.9%
Remaining Term	2018/2020	2025/2026	2027/2030	2018/2020	2022/2024
Fees	1% on NAV	0.85% on lower of invested capital or NAV	1% on called capital, plus 0.5% on uncalled capital	1% on invested capital, declining 10% annually following 8 th anniversary	1% on committed, declining 10% annually following investment period
Profit Sharing	20% to GP	20% to GP	20% to GP	10% to GP	12.5% to GP
Preferred Return	7%	5%	7%	8%	8%
Legal Form	Delaware Limited Liability Company	Delaware Limited Partnership	Delaware Limited Partnership	Delaware Limited Partnership	Delaware Limited Partnership

City of Franklin – Alternative Assets



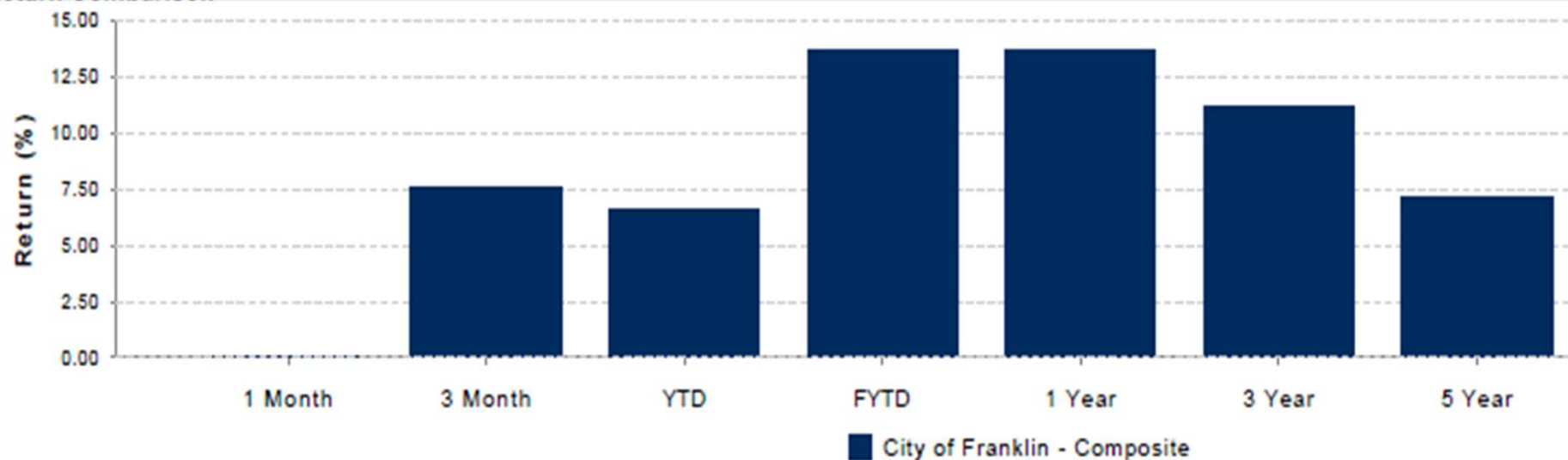
Funds in March 2026:

Fund	FIA Timber Growth & Value	
	Partners	RMS Growth III
Vintage Year	2015	2011
Commitment	\$1.5 million	\$1.4 million
NAV September 2018	\$1.2 million	\$1.3 million
NAV March 2026	\$1.93 million	\$1.26 million
Cumulative Net IRR	4.45%	5.84%
Fund Term	2026	2027

City of Franklin – Investment Performance



Return Comparison



	Market Value	Actual Weight	1 Mth	3 Mth	YTD	FYTD	1 Year	3 Year	5 Year
City of Franklin - Composite	201,771,980	100.00	0.01	7.55	6.57	13.73	13.73	11.14	7.14
City of Franklin-Separate LP	3,217,584	1.59	-0.01	1.78	3.12	8.58	8.58	5.26	6.50
City of Franklin - TRGT	198,554,395	98.41	0.01	7.65	6.62	13.82	13.82	11.26	7.14

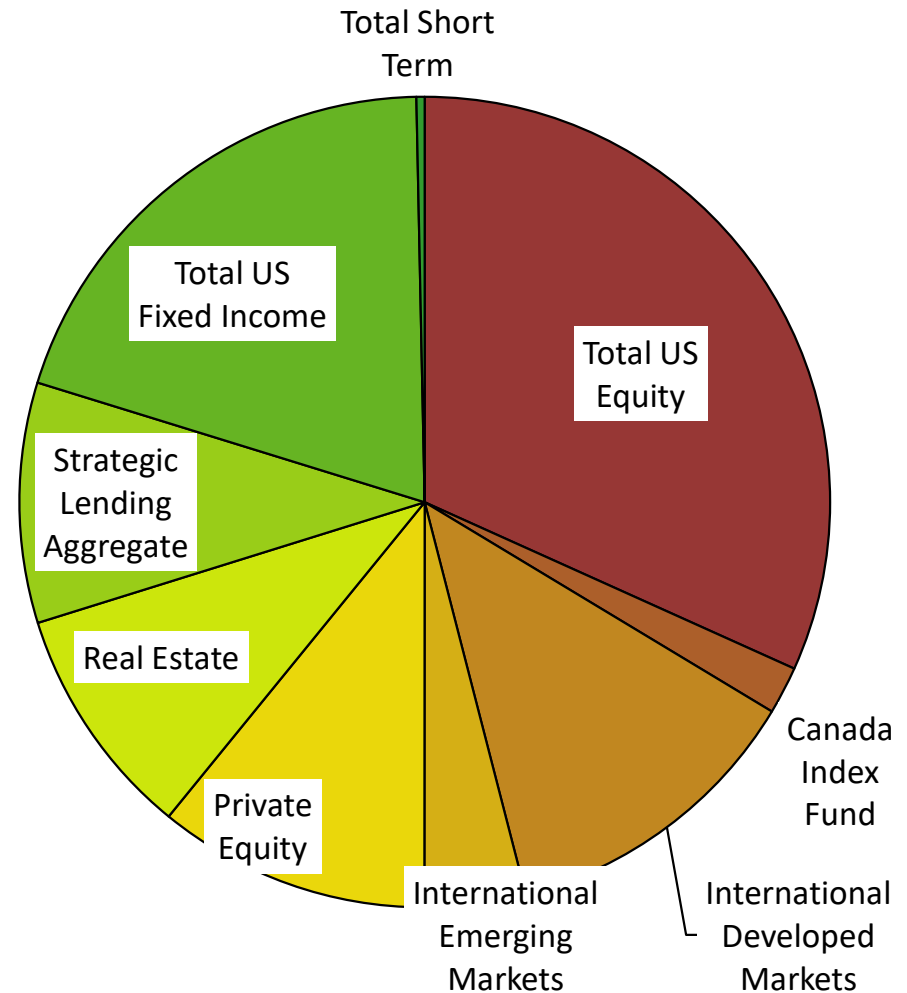
As of June 30, 2026

City of Franklin - TRGT



TRGT Allocation as of: 6/30/2026

Name	Value	% of Port
Total US Equity	26,740,199,917	31.7%
Canada Index Fund	1,600,069,275	1.9%
International Developed Markets	10,415,008,169	12.4%
International Emerging Markets	3,384,017,339	4.0%
Private Equity	9,161,962,398	10.9%
Real Estate	7,845,316,463	9.3%
Strategic Lending Aggregate	8,069,843,226	9.6%
Total US Fixed Income	16,773,557,983	19.9%
Total Short Term	273,861,322	0.3%
State of Tennessee - TRGT	84,263,836,091	100.0%



City of Franklin - TRGT



DRAFT

Total Fund Executive Summary (Gross of Fees)

Tennessee Consolidated Retirement System
Period Ending: March 31, 2026

	3 Mo Rank	Fiscal YTD Rank	1 Yr Rank	3 Yrs Rank	5 Yrs Rank	10 Yrs Rank
Total Fund	-1.14 (87)	5.69 (61)	12.19 (39)	9.67 (35)	7.00 (40)	8.70 (33)
Policy Index	-0.77 (60)	6.70 (29)	13.53 (22)	10.15 (31)	7.01 (40)	8.64 (37)
Allocation Index	-0.69 (59)	6.69 (30)	13.27 (26)	9.81 (34)	6.82 (43)	8.43 (43)
Total Equity	-2.60 (69)	7.18 (69)	19.88 (39)	16.17 (47)	9.96 (20)	11.86 (27)
Total Equity Custom	2.29 (61)	8.96 (23)	21.81 (13)	17.10 (16)	10.49 (7)	12.14 (15)
US Equity	-3.80 (60)	6.89 (33)	18.22 (25)	17.99 (6)	11.57 (5)	13.48 (36)
US Equity Custom	-3.81 (60)	6.59 (37)	17.85 (44)	17.77 (20)	11.58 (5)	13.84 (15)
Canada	1.32	19.03	35.08	18.94	12.46	11.88
S&P/TSX 60	1.25	18.83	34.85	18.89	12.39	11.81
Int'l Developed Mkts Equity	-3.18 (90)	1.90 (94)	15.35 (95)	10.68 (93)	6.09 (83)	8.34 (82)
MSCI EAFE IMI	-1.24 (76)	8.38 (73)	21.87 (66)	13.49 (77)	7.40 (49)	8.24 (83)
Int'l Emerging Mkts Equity	7.16 (3)	23.53 (14)	44.02 (8)	17.89 (33)	7.93 (28)	9.12 (55)
MSCI Emerging Markets ND Custom	2.89 (27)	22.29 (18)	44.51 (7)	19.38 (22)	8.61 (23)	9.75 (40)
US Fixed Income	-0.06 (56)	3.50 (30)	4.12 (78)	2.69 (85)	-1.06 (85)	1.52 (88)
FTSE LPF	-0.38 (79)	3.18 (57)	3.80 (82)	2.37 (85)	-1.31 (85)	1.23 (89)
Real Estate	0.29 (88)	1.69 (91)	2.66 (80)	-1.26 (52)	6.32 (9)	6.74 (1)
Real Estate Custom	0.91 (70)	2.69 (42)	3.79 (48)	-3.45 (83)	3.25 (58)	4.57 (66)
Traditional Private Equity	1.88	8.91	11.33	7.96	10.98	15.84
Private Equity Custom	3.05	9.99	11.82	8.06	10.72	13.31
Strategic Lending Portfolio	0.86	5.50	8.02	9.42	8.18	8.29
Strategic Lending	-0.52	2.91	5.92	8.34	5.08	5.88
Short Term	0.47	1.54	2.12	2.56	2.08	1.49
FTSE 1 Month T-Bill	0.91	3.06	4.18	4.89	3.44	2.26



File #: 26-0948

DATE: 8/13/2026
TO: Pension Committee
FROM: Kevin Condry

SUBJECT:

Report From Dahab Associates For Performance Review Of The Closed Defined Pension Plan Investments Including Alternative Assets

PURPOSE:

The purpose of this memorandum is to provide information to the Pension Committee concerning the most recent quarterly review of the closed pension investments including timber holdings that are managed outside of the TCRS portfolio.

BACKGROUND/STAFF COMMENTS:

Dahab Associates has served in an investment monitoring capacity for the closed plan for many years. Today's presentation will focus on \$3.2 million of alternative assets within the closed pension investment portfolio.

FINANCIAL IMPACT:

All assets of the closed plan are used for payment of benefits due to retirees of the City hired on or before December 31, 2016.

RECOMMENDATION:

For informational purposes.



File #: 26-0949

DATE: 8/13/2026
TO: Pension Committee
FROM: Kevin Sullivan

SUBJECT:

Report From USI As The Actuary

PURPOSE:

The purpose of this memorandum is to provide information to the Pension Committee concerning a summary of the most recent actuarial reports for both the Closed Pension Plan and TCRS Legacy Pension Plan.

BACKGROUND/STAFF COMMENTS:

Generally Accepted Accounting Principles and the State of Tennessee require public sector pension plans to have an actuarial funding report prepared by a licensed independent actuary on an annual basis.

FINANCIAL IMPACT:

The actuarially determined employer contribution for both the closed and TCRS plans is appropriated in the FY 2027 Budget. For the closed plan, the employer contribution is \$12.3 million. For the TCRS plan, the employer contribution is 7.98% of payroll, or approximately \$2.3 million.

RECOMMENDATION:

For informational purposes.

City of Franklin Employees' Pension Plan

2026 Funding Valuation

August 13, 2026

Kevin Sullivan, FSA, MAAA, EA | Principal



COF Employees' Pension Plan Agenda

- Background on the Plan/Active Populations
- Assumption Update
- Key Results – 2026 Funding
- Key Demographics
- TCRS Open Plan Update

COF Employees' Pension Plan Background

The Pension Plan and Benefit of a City Employee is Determined by Their Hire Date

Hired Before January 1, 2017 (City of Franklin Pension Plan – the “Closed Plan”)
There are four Tiers within the Plan

Hired on or After January 1, 2017 - TCRS Plan

Tier 1
(Hired before 7/1/2006)

Tier 2
(Hired between 7/1/2006 and 2/15/2010)

Tier 3
(Hired after 2/15/2010 and elected to contribute to the Plan)

Tier 4
(Hired after 2/15/2010 and did not elect to contribute to the Plan)

COF Employees' Pension Plan

Background

Employee classification

— Tier I

- Employees hired before July 1, 2006 (Voluntary contribution - pre/post tax)
- Normal retirement as early as 25 years of Credited Service

— Tier II

- Employees hired between July 1, 2006 and February 15, 2010
- Normal retirement at 65/5 years of service

— Tier III

- Employees hired after February 15, 2010 who elected to contribute to the Plan.

— Tier IV

- Employees hired after February 15, 2010 who elected to contribute to a defined contribution plan. This valuation holds no liability for this group.

- Effective January 1, 2017, the Plan was closed to new Participants. Census data for those employees was not provided.

COF Employees' Pension Plan

Assumption/Method Updates

- For the 2026 valuation, we have continued to use the discount rate of 6.75%.
 - Based on Resolution 2025-18
 - Matches current investment earnings assumption for TCRS
 - TCRS did not lower their assumption with their recent experience study
- For the 2026 valuation, we have continued to use the mortality assumption that includes projected mortality improvement in accordance with TCA §9-3-501
 - 105% RP-2014 Healthy Annuitants/Non-Annuitants (Blue Collar)
 - Ten Years of Mortality Improvements with Scale MP-2021

COF Employees' Pension Plan

Experience Study Results

- Assumptions Already Reviewed and Updated
 - Discount Rate
 - Maintain at 6.75%
 - Mortality and Mortality Projection
 - 105% RP 2014 Blue Collar Mortality with MP21 Projection for 10 Years
 - COLA
 - Maintain at 2.0%
 - Additional Assumptions
 - No changes to Salary Increase Assumption, Rates of Retirement, and Rates of Termination
 - Since 2017, the active population is down 44% while the retiree population is up 100%
 - Mortality will becoming an increasingly important assumption while active assumptions (salary increase, retirement and termination) will become less significant

COF Employees' Pension Plan

Actuarial Value of Assets

Determination of Valuation Assets

Market Assets, January 1, 2025	\$173,765,612
Weighted Prior Year Contributions	3,130,147
Weighted Prior Year Distributions	(5,474,130)
Subtotal	171,421,629
Expected Interest	11,570,960
Total Contributions	12,082,010
Total Distributions	(11,303,005)
Expected Asset Value, January 1, 2026	\$186,115,577
Market Asset Value, January 1, 2026	198,121,556
Variance from Expected Asset Value	\$12,005,979

2025	\$(12,005,979)
2024	(2,486,907)
2023	(6,355,153)
2022	27,798,593

Market Asset Value for January 1, 2026	\$198,121,556
-80% of 2025 Variance	(9,604,783)
-60% of 2024 Variance	(1,492,144)
-40% of 2023 Variance	(2,542,061)
-20% of 2022 Variance	5,559,719
Actuarial Valuation Assets Before Limits	\$190,042,287

Limits of Actuarial Value of assets

a. 90% of Market Value including accruals	\$178,309,400
b. 110% of Market Value including accruals	217,933,712

Actuarial Value of Assets after limits	190,042,287
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COF Employees' Pension Plan

How Well Funded is the Plan?

All measures using 6.75% Discount Rate

Liability Measure	Liability	Asset Value (Actuarial Value)	2026 Funded Ratio	2025 Funded Ratio	Comments
Present Value of Benefits – Value of all benefits expected to be earned by all current participants	\$299.9MM	\$190.0MM	63.4%	63.7%	Not a useful measure of the funded status
Entry Age Normal Accrued Liability – Liability to date under the required funding method	\$284.5MM	\$190.0MM	66.8%	67.8%	The best measure of funded status. Generally considered “well funded” to be above 80%
Accumulated Benefit Obligation – Liability if everyone terminated on the valuation date	\$247.4MM	\$190.0MM	76.8%	82.2%	Includes nonvested benefits

COF Employees' Pension Plan

Key Results - Funding

	2026	2025	2024	2023
Number of Participants				
Active	308	347	370	397
Deferred Vested	162	165	189	183
Retired and Disabled	378	341	312	292
Annual Covered Payroll	\$ 35,269,224	\$ 37,641,024	\$ 37,030,890	\$ 30,238,979
Average Annual Earnings	\$ 114,510	\$ 108,476	\$ 100,083	\$ 76,169
Present Value of Benefits	\$ 299,913,391	\$ 276,455,124	\$ 254,505,653	\$ 209,723,952
Entry Age Normal Past Service Liability	\$284,544,103	\$ 259,552,351	\$ 237,729,906	\$ 195,578,819
Actuarial Value of Assets	\$190,042,287	\$176,008,231	\$ 163,626,923	\$ 152,073,912
Unfunded Supplemental Liability	\$ 94,501,816	\$ 83,544,120	\$ 74,102,983	\$ 43,504,907
Annual Funding Levels				
Normal Cost	\$ 2,655,107	\$ 2,944,036	\$ 2,818,765	\$ 2,354,516
Normal Cost Rate	7.53%	7.82%	7.61%	7.79%
Expected Employee Contribution	\$ (399,342)	\$ (381,366)	\$ (379,119)	\$ (324,394)
Net Normal Cost	\$ 2,255,765	\$ 2,562,670	\$ 2,439,646	\$ 2,030,122
Net Normal Cost % of Payroll	6.40%	6.81%	6.59%	6.71%
Recommended Contribution	\$ 12,364,690	\$ 11,378,088	\$ 10,159,294	\$ 7,019,361
% of Payroll	35.06%	30.23%	27.43%	23.21%
Present Value of Accrued Benefits	\$247,433,890	\$214,133,869	\$195,216,337	\$164,765,127
Security Ratio	76.81%	82.20%	83.82%	92.30%

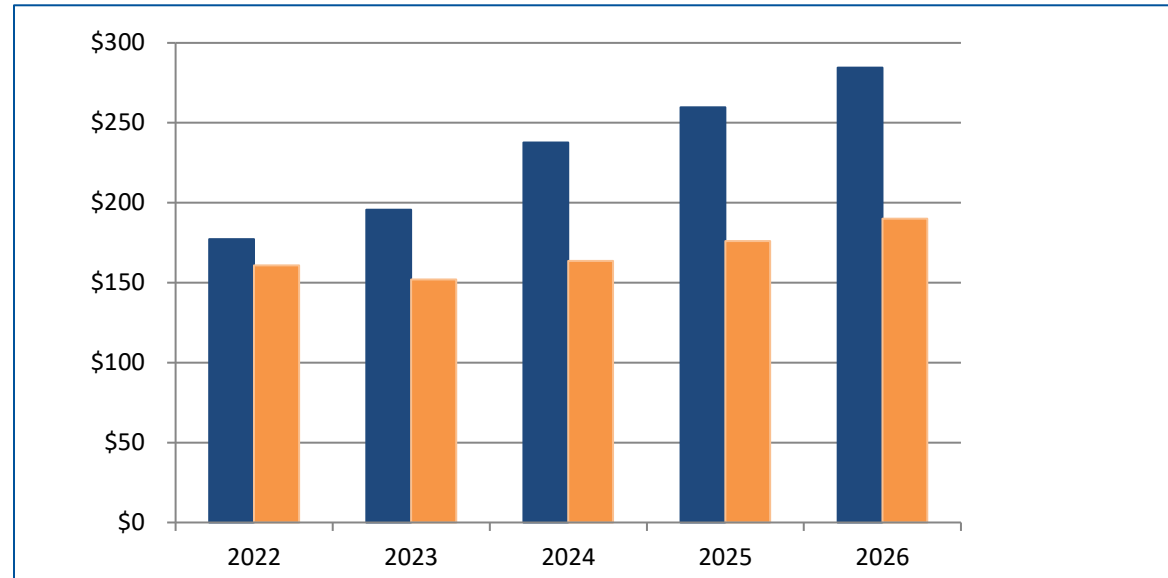
COF Employees' Pension Plan

Funded Status (in millions)

- The funded status decreased from 2025 to 2026.

Key Factors

- Payroll increases higher than expected increased the past service liability

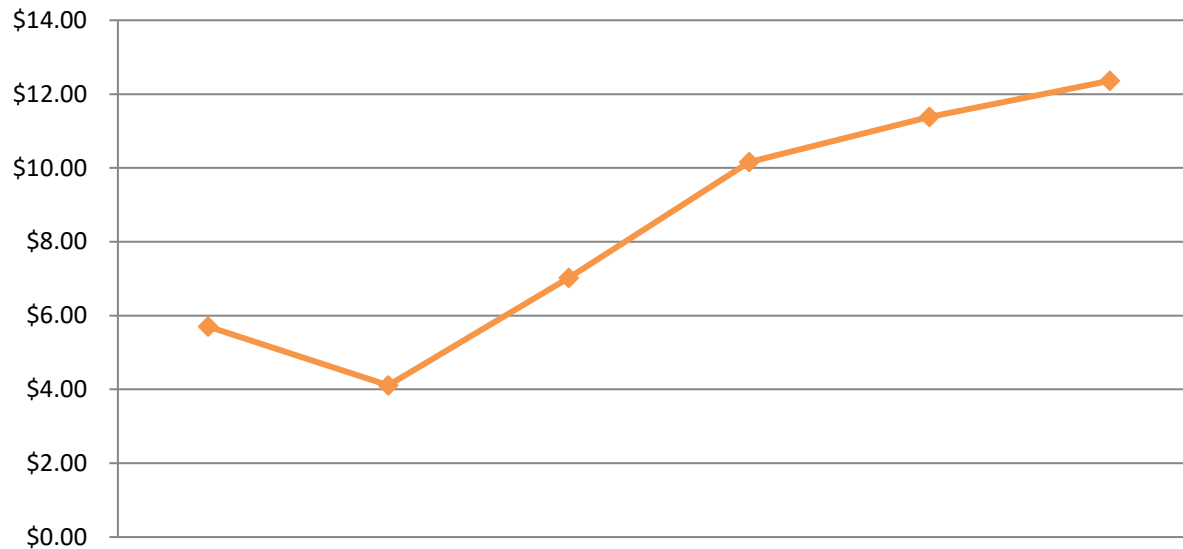


	2022	2023	2024	2025	2026
Liability 	\$177.4	\$195.6	\$237.7	\$259.6	\$284.5
Asset Value 	\$160.8	\$152.1	\$163.6	\$176.0	\$190.0
Funded Ratio	90.7%	77.8%	68.8%	67.8%	66.8%
Interest Rate	7.00%	6.90%	6.80%	6.75%	6.75%

COF Employees' Pension Plan

Recommended Cash Contribution (in millions)

- The Total contribution is [Normal cost - Expected Employee contribution + Amortization of Unfunded Liabilities]

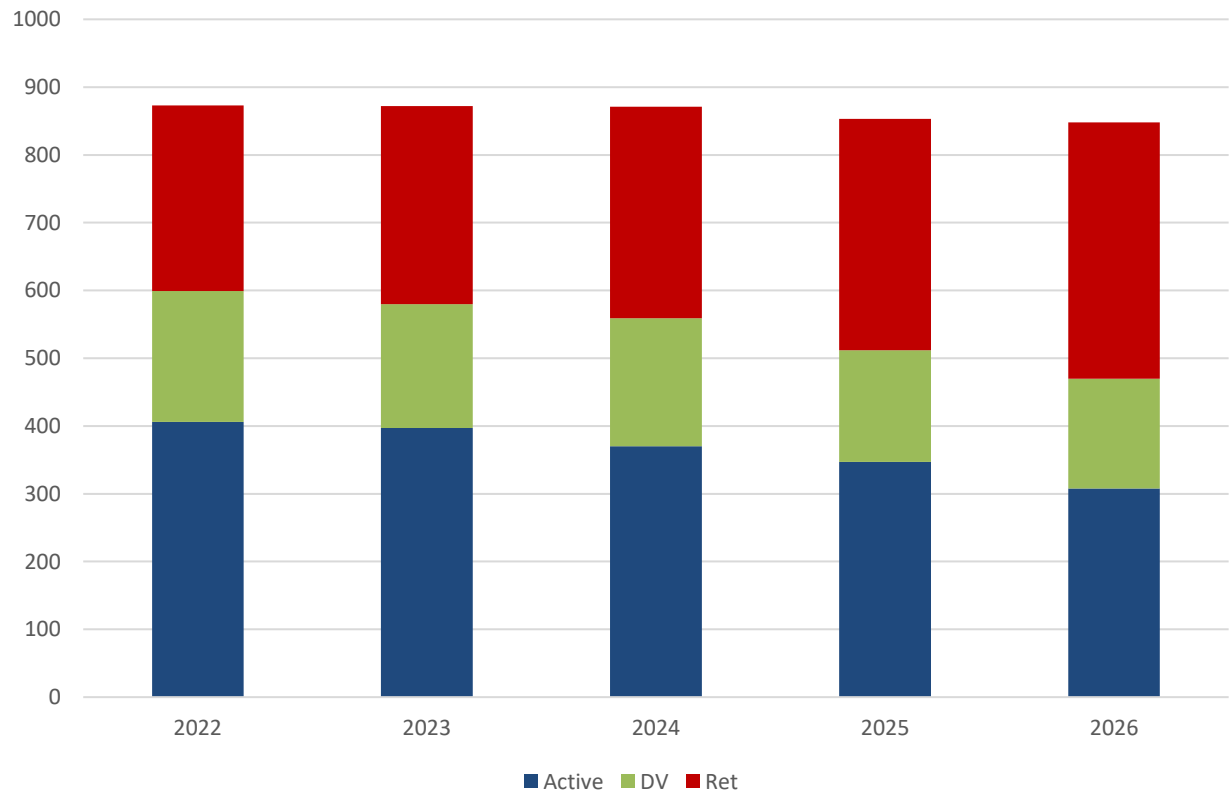


Year	2021	2022	2023	2024	2025	2026
Contribution	\$5.70	\$4.11	\$7.02	\$10.16	\$11.38	\$12.36

COF Employees' Pension Plan

Demographics

- No new entrants beginning on January 1, 2017



COF Employees' Pension Plan

Gain/Loss Summary for 2026

	<u>Gain/(Loss)</u>
Investment (AVA basis)	1,532,714
Retirement Decrement	(8,622,684)
Termination Decrement	(3,490,521)
Disability	(128,110)
Retiree Mortality	24,867
Compensation & COLA Increase	(4,990,200)
Other Mortality	(270,193)
Data Corrections	473,337
Other Asset due to AVA smoothing	1,256,304
Total Gain/(Loss)	(14,214,486)

TCRS Open Plan Summary

	2025	2024	2023
Valuation Date	June 30, 2025	June 30, 2024	June 30, 2023
Contribution Period	7/1/2026 – 6/30/2027	7/1/2025 – 6/30/2026	7/1/2024 – 6/30/2025
Active Members	384	352	319
Annualized Salary	\$28,317,272	\$24,353,698	\$21,398,286
Inactive Members	187	161	132
Discount Rate	6.75%	6.75%	6.75%
Present Value of Benefits	\$56,167,241	\$43,679,203	\$36,582,562
Employee Contribution Rate	5.00%	5.00%	5.00%
Employer ADC Rate	7.98%	7.44%	7.62%
Actuarial Accrued Liability	\$17,061,481	\$12,098,051	\$8,936,700
Actuarial Value of Assets	\$15,295,499	\$10,861,279	\$7,503,134
Funded Ratio	89.6%	89.8%	84.0%

Questions/Discussion

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